

The Provider Selection Regime - what it will mean for you

Andrew Daly, partner and head of procurement 13 December 2023

"Justifiably top of the tree."

All change in 2024

Procurement law is changing in 2024

- 1. Procurement Act 2023
 - replacing the Public Contracts Regulations 2015 (PCR)
 - expected to come into force in October 2024

- 2. Provider Selection Regime (PSR)
 - Bespoke regime for the procurement of relevant health care services by relevant authorities
 - Will come into force on 1 January 2024

The Provider Selection Regime

STATUTORY INSTRUMENTS

2023 No. 1348

HEALTH SERVICES, ENGLAND

PUBLIC PROCUREMENT, ENGLAND

The Health Care Services (Provider Selection Regime) Regulations 2023

Made

6th December 2023

Coming into force

1st January 2024

Key documents

Regulations

Guidance and toolkits published in draft



The Health Care Services (Provider Selection Regime) Regulations 2023

29 regs

16 schedules (13 of which deal with transparency)

Coming into force 1/1/24



Statutory Guidance

Main body Annexes



Implementation toolkit

FAQs

Process maps

Flowcharts

Slides

FTS guide

Our involvement

- The Health Care Services (Provider Selection Regime) Regulations 2023
 - DHSC led NHSE inputted into
- Statutory Guidance
 - -NHSE led to reflect the Regulations
- Implementation toolkit
 - -NHSE led to reflect the Regulations

What will happen?

- Once PSR Regulations come into force:
 - -the procurement of health care services, when procured by relevant authorities under the PSR, will be removed from the scope of the Public Contracts Regulations 2015 (the PCR)
 - replace the National Health Service(Procurement, Patient Choice and Competition)(No 2) Regulations 2013 (the PPCCR)

Who does the PSR apply to?

 'Relevant authorities' are required to follow the PSR when procuring relevant healthcare services

- Relevant authorities are:
 - NHS England
 - Integrated Care Boards
 - NHS trusts and foundation trusts
 - Local authorities or combined authorities

When does the PSR apply?

- When procuring relevant health care services
- Means:
 - health care services (as defined in section 150 of the Health and Social Care Act 2012)
 - "Health care" means all forms of health care provided for individuals, whether relating to physical or mental health
 - –which fall within one or more of the CPV codes specified in schedule 1
- No financial threshold PSR applies irrespective of value

When does the PSR not apply?

- Goods and services that are not health care services in scope of the regime must be arranged under the rules governing wider public procurement, unless they fall within the definition of a mixed procurement set out in the regime
- Examples of procurements not in scope of this regime are:
 - goods (e.g., medicines, medical equipment)
 - social care services
 - essential and advanced pharmaceutical services arranged under the terms of the Community Pharmacy Contract Framework
 - non-health care services or health-adjacent services
 (e.g., capital works, business consultancy, catering,
 hospital administrative services, hospital bedding
 services or public health marketing campaigns) that do
 not provide health care to an individual

Procurement principles

Reg 4

- When procuring relevant health care services, a relevant authority must act with a view to:
 - securing the needs of the people who use the services
 - improving the quality of the services
 - improving efficiency in the provision of the services
- Relevant authorities must also act transparently, fairly, and proportionately when procuring health care services
- The relevant authority may consider the value of providing services in an integrated way

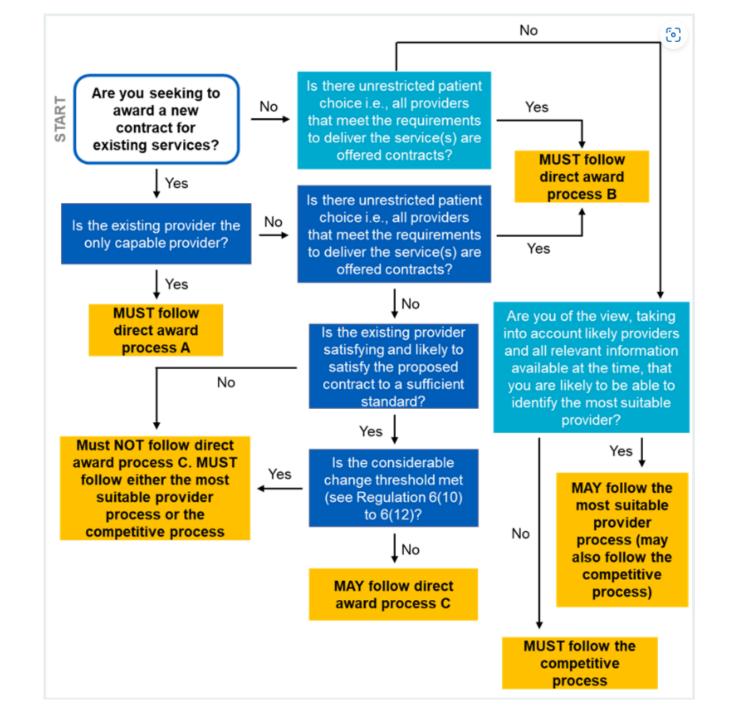
Decision making processes

Reg 6 - 11

- Direct Award processes
 - Direct award process A
 - -Direct award process B
 - Direct award process C
- Most suitable provider process
- Competitive process

Flowchart

Toolkit



Key criteria

Reg 5/Annex D

The key criteria are:

- quality and innovation
- value
- integration, collaboration and service sustainability
- improving access, reducing health inequalities and facilitating choice
- social value

Challenge/ Standstill and panel

- Challenge for Direct Award Process A and B is via Judicial Review (no standstill/PSR review panel)
- Standstill applies to Direct Award Process C, MSP and CP (includes call offs from frameworks via mini-comp)
- Similar to the position under PCR
- Cannot award until standstill period ends
- Ends midnight at the end of the 8th working day (need to consider when period starts)
- During that time, any provider who is aggrieved and believes there has been a failure to comply with the regulations, can make a written representation to the relevant authority
- If no representation is received, can proceed to award

Review process

Direct Award Process C

Most Suitable Provider process

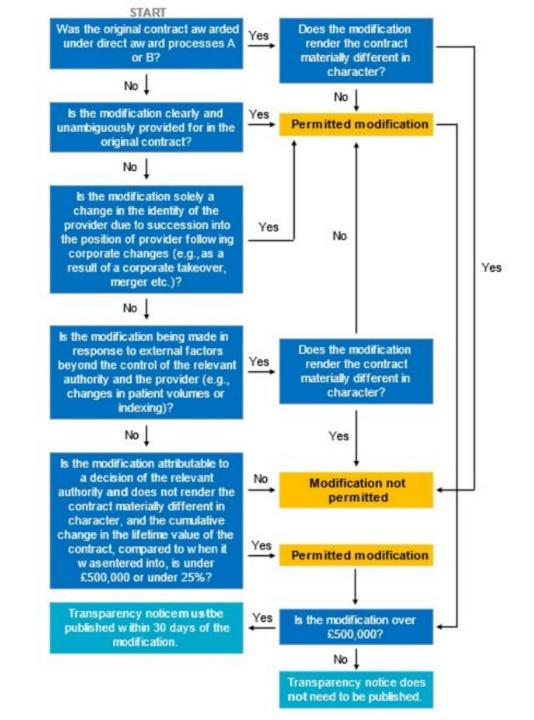
Competitive Process

- Relevant Authority reviews it decision
 - Continue, rewind, abandon
 - 5 working days
- Referral to PSR review panel
 - Panel gives advice
 - Relevant authority makes new decision
 - Continue, rewind, abandon
 - 5 working days
- Judicial Review

Transitional provisions and amendments to other legislation

- When health care services in scope of the regime are arranged on or after 1 January 2024, then the PSR must be followed.
- The PSR does not have any retrospective effect on contracts or framework agreements that were entered into prior to the 1 January 2024
- However, from 1 January 2024 onwards any changes to these contracts or framework agreements (those awarded or established before the 1 January 2024) where the services are in scope of the regime, must be carried out in accordance with the Contract modifications section of the PSR

Contract modifications



The Statutory Guidance

Date published: 18 October, 2023 Date last updated: 19 October, 2023

The Provider Selection Regime: draft statutory guidance

Publication (/publication)

Content

- Executive summary
- Introduction
- Scope of the PSR
- Mixed procurement
- Applying the regime
- Key criteria
- Transparency
- · Reviewing decisions during the standstill period
- · Modification of contracts and framework agreements during their term
- Conflicts of interest
- Urgent awards or contract modifications
- Termination of contracts
- Annex A: Common procurement vocabulary (CPV) codes
- Annex B: Transparency
- Annex C: Supplementary information for commissioners and providers of primary care services
- Annex D: Key criteria
- Annex E: Contract management
- Annex F: Transitional arrangements

This is the draft statutory guidance for the new Provider Selection Regime (PSR). The PSR regulations (https://www.legislation.gov.uk/ukdsi/2023/9780348252613/contents) have been introduced into Parliament by the Department of Health and Social Care and they are still subject to scrutiny by Parliament. Therefore, the draft statutory guidance is not final until Parliament has agreed the PSR regulations.

Executive summary

The NHS Long Term Plan (https://www.england.nhs.uk/long-term-plan/) set out the need to transform health and care services to meet increasing demand, deliver better care and outcomes and ensure the health and care system is financially sustainable.

To meet these goals, as well as recover service delivery following the COVID-19 pandemic, the health and care landscape in England is changing. NHS bodies, local authorities and their partner organisations are increasingly working together to plan and deliver more integrated care and improve health outcomes for local people and communities.

The Health and Care Act 2022 (the 2022 Act) amended the National Health Service Act 2006 (the 2006 Act) to put in place legislative changes that support this, including the creation of integrated care systems. The legislation sets an expectation that all those involved in planning, purchasing, and delivering health and care services work together to agree and address shared objectives, and makes it easier for them to do so.

The Guidance

https://www.england.nhs.uk/publication/the-provider-selection-regime-statutory-guidance/

- Must have regard to the guidance
- Key for the PSR review panel
- Annex A CPV codes
- Annex B transparency
- Annex C primary care
- Annex D key criteria
- Annex E contract management
- Annex F transitional arrangements

Transparency

decision-making processes						framework agreements		
process	direct award processes			the most suitable	the competitive	establishing a framework	contracts based on a framework agreement	contracts based on a framework agreement
	Α	В	С	provider process	process	agreement	without competition	following competition
Making intensions clear in advance								
Publishing the intended approach in advance				~				
Publishing a notice for a competitive tender					~			
Communication of the decision								
Publishing the intention to award notice			~	~	~	~		~
Confirmation of the decision								
Publishing a confirmation of award notice	~	✓	~	~	~	~	~	~
Contract modification								
Publishing a notice for contract modifications	✓	✓	~	~	~	~	✓	~

Toolkits

https://www.england.nhs.uk/commiss ioning/how-commissioning-ischanging/nhs-provider-selectionregime/provider-selection-regimefrequently-asked-questions/

https://www.england.nhs.uk/publication/provider-selection-regime-toolkit-products/

- FAQs
- Process maps
- Flowcharts
- Slides
- FTS guide

Questions/ discussion



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